

October 25, 2021

Agenda

Outreach & engagement efforts to date

- Timeline & approach (recap)
- Multimedia outreach digital, print, phone, etc. (recap)
- Dedicated website (recap)
- Public Workshops #1 and #2 (recap)
- Public Hearings #1, #2 and #3 (updated)
- Publicizing due dates for draft maps (updated)
- Animated "explainer" video (new!)
- Publicizing Public Hearing #4 (new!)
- Outreach & engagement moving forward
 - Continued engagement publicizing final milestones in the process

Outreach & Engagement Efforts to Date

Timeline & Approach

• Timeline

- Delayed availability of Census data
- Particularly compressed timeline for City of Tustin
- Speedy, clear communications necessary
- Approach
 - Incorporating 5 languages in outreach materials (English, Spanish, Chinese (traditional), Korean, Vietnamese
 - Multimedia approach



Multimedia Outreach

• Digital

- Website
- Emails
- Social media
- Digital advertising
- Press release to online media outlets
- Print
 - Postcards
 - Lawn signs
 - Public Notice
 - Press release to print media outlets

• Phone

- Phone calls to community groups



TO CONSIDER SWITCH TO DISTRICT ELECTIONS

 WHEN: Monday, October 25 at 7 PM
 LOCATION: City Hall, 300 Centennial Way, Tustin, CA 92780 and via Zoom
 WEBINAR ID: 940 8640 1921

- PASSCODE: 600222
- PHONE NUMBER: 1 669 900 6833

LEARN MORE: DRAWTUSTIN.ORG

The City of Tustin is hosting its fourth public hearing regarding the City's potential move to district elections on <u>Monday, October 25 at 7 p.m.</u>, in-person at City Hall and via Zoom.

The fourth hearing will present the additional draft district maps based on new community map submissions and feedback. In addition, the City Council will conduct a public hearing before potentially selecting a district map, selecting district election sequencing, and conducting the first reading of an ordinance to transition from at-large to district-based elections.

To review the draft district maps, visit drawtustin.org/draft-maps.

#DistrictFormation2021 #TustinDistrictFormation



Example email to subscribers

Dedicated Website CITY OF TUSTIN Select Language District Formation Draw A Map Resources Welcome Calendar Draft Maps FAQ **Considering City Council Districts** The City of Tustin, like hundreds of cities, special districts and school districts across the state, is considering making a change in how voters elect its City Council. Beginning in 2022, voters may vote for one City Council Member who lives in their district. This potentially will replace the current system of at-large citywide elections in which voters have the ability to vote for all City Council Members. The potential switch to district-based elections is a process that many cities in California are undergoing to meet the standards of the California Voting Rights Act (CVRA) of 2001. The CVRA gave more robust legal backing to minority groups in California who have expressed that "at-large" elections have diluted their voting rights. On June 23, 2020, the City of Tustin received a letter from the Mexican American Legal Defence and Education Fund (MALDEF). The letter asserted that Tustin's "atlarge" election system violates the CVRA. The City of Tustin has started exploring the shift to district-based elections in light of the letter. We need your help to potentially make this change and draw new City Council districts! If we transition to drawing City Council districts, one of our primary goals is to draw lines that respect neighborhoods, history, and geographical elements. So we want to know: What do you consider the boundaries of your neighborhood? How to participate Share your specific thoughts, attend an upcoming workshop, or eventually provide feedback on draft maps to get involved! Submit written testimony about your community, the process, or a specific map to <u>drawtustin@tustinca.org</u>. · Click here to see the calendar of workshops and public hearings at which you can speak about the process or a specific map. At the educational workshops, you can learn about the process of potentially forming City Council districts,

At the hearings, you can:

- · Share your story
- · Define your neighborhood or community of interest
- · Explain why districting is relevant to your community
- · Share your opinions of the draft maps
- · Talk to your neighbors and local organizations

DrawTustin.org, which launched August 30, is continuously updated with information & resources.

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Contact

Subscribe



Public Workshop #1 and #2

• Public Workshops #1 and #2 held Aug. 31 and Sept. 22

- Shared background information, introduced public mapping tools & answered questions about the process/tools
- Hosted by Tripepi Smith, featuring National Demographics Corporation



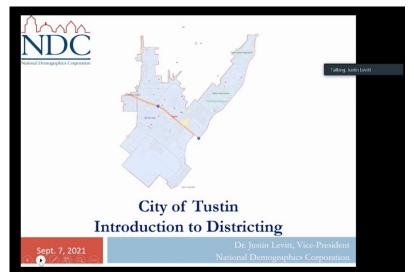
Example video posted to DrawTustin.org



Public Hearings #1, #2 and #3

Public Hearings #1, #2 and #3 held Sept. 7, Sept. 17 and Oct. 9

- Public Hearings educated community members about the potential shift, answered questions about the process & solicited public input
- Hearing #3 included the first publication of draft district maps for consideration
- Hearing materials (including Public Notices, slides, videos and Public Comments) can all be found on DrawTustin.org/Schedule



Example video posted to DrawTustin.org





The City of Tustin held its third public hearing on October 9 to present the first publication of draft district maps. A recording of the hearing and other meeting materials are now available on the Calendar Page. (Translated versions of the hearing presentation are in work and will be posted once available.)

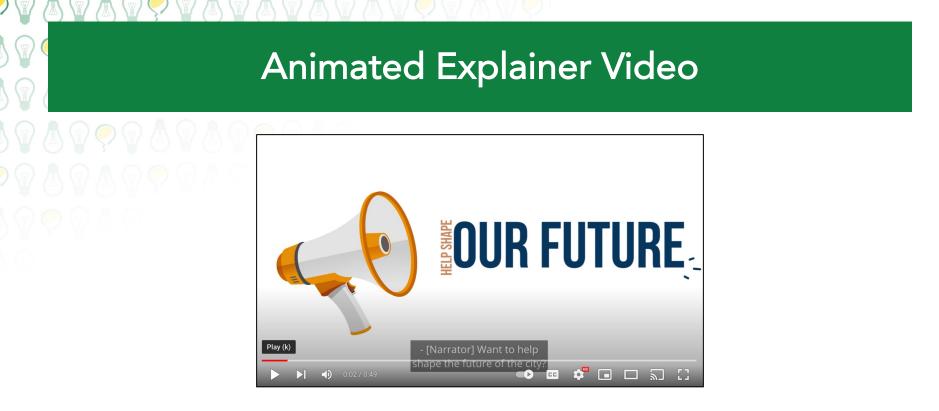
Visit the Draft Maps Page to review the first publication map submissions. If you have feedback about any of the maps, please submit a comment to drawtustin@tustinca.org.

The submission deadline for the second round of draft maps is October 14 at 5 p.m. If you would like to draw a district map, please visit the Draw A Map Page and submit it to drawtustin@tustinca.org or drop it off at the City Clerk's Office at 300 Centennial Way, Tustin, CA 92780 dropbox by the deadline. The second publication of draft maps will be presented at the fourth public hearing on October 25 at 7 p.m.

Example email

- Social media
- Emails
- Website updates
- **Flyers**
- Direct outreach to community • groups





Posted to City of Tustin YouTube with captions/subtitles in English, Spanish, Chinese (traditional), Korean and Vietnamese



Publicizing Public Hearing #4



City of Tustin - Municipal Government

The City of Tustin is hosting its fourth public hearing regarding the City's potential move to district elections on Monday, October 25 at 7 p.m., in-person at City Hall and via Zoom.

...

The fourth hearing will present the additional draft district maps based on new community map submissions and feedback. In addition, the City Council will conduct a public hearing before potentially selecting a district map, selecting district election sequencing, and conducting the first read... See More



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Boosted post on Facebook

• Social media

- Digital advertising
- Press release
- Emails
- Website updates
- Public Notice
- Flyers
- Direct outreach to community

groups



Outreach & Engagement Moving Forward

Moving Forward

- Continued engagement publicizing each milestone in the process
 - Will follow the same multimedia approach for the final milestones and completion of the process



Questions?



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City of Tustin Draft Map Presentation

Oct 25, 2021

Dr. Justin Levitt, National Demographics Corporation



Districting Process

Step	Description	
Initial Workshop August 31, 2021	Education and to solicit input on the composition of districts.	
Two Initial Hearings	Held prior to release of draft maps.	
Sept. 7 & Sept. 17	Education and to solicit input on the composition of districts.	
Census Data Release August 12, 2021	Census Bureau releases official 2020 Census population data.	
California Data Release	California Statewide Database releases California's official 'prisoner-	
Early October 2021	adjusted' 2020 redistricting data.	
Release draft maps	Maps must be posted at least 7 days prior to 3rd hearing.	
Two hearings on draft maps	Two meetings to discuss and revise the draft maps and to discuss	
Oct. 9 & Oct. 25	the election sequence.	
Map adoption	Map adopted via ordinance.	
By November 1, 2021	Final map must be posted at least 7 days prior to adoption.	

NDC

Redistricting Rules and Goals

National Demographics Corporation

1. Federal Laws

Equal Population Federal Voting Rights Act No Racial Gerrymandering



2. California Criteria for Cities

- 1. **Geographically contiguous**
- 2. Undivided neighborhoods and "communities of interest"

(Socio-economic geographic areas that should be kept together)

- 3. Easily identifiable boundaries
 - Compact (Do not bypass one group of people to get to a more distant group of people)

Prohibited:

4.

"Shall not favor or discriminate against a political party."

3. Other Traditional Redistricting Principles

Minimize voters shifted to different election years

Respect voters' choices / continuity in office

Future population growth

Preserving the core of existing districts



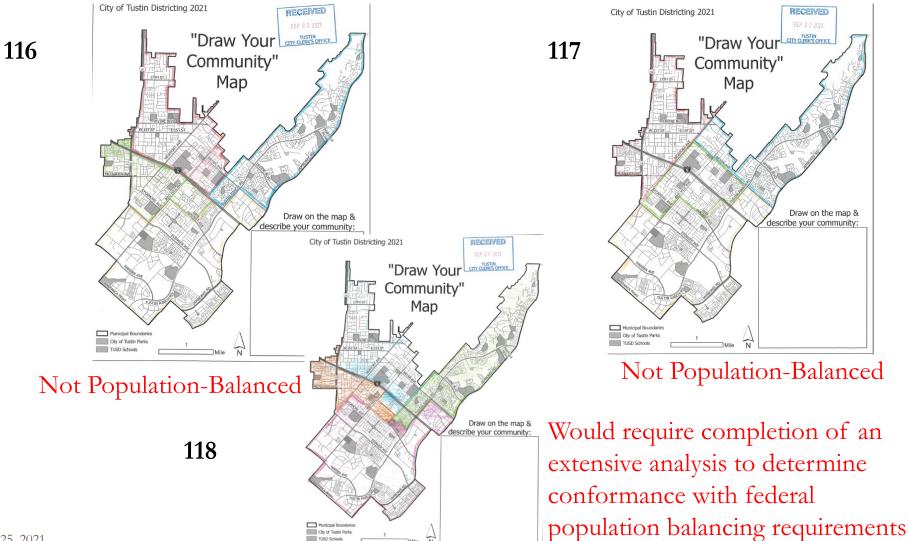
Maps Received

- □ 16 maps total submitted by residents
 - 11 original maps shown 10/9
 - 5 new public maps
 - 1 new population-balanced, four-district map
 - 1 map received after the submission deadline but before the posting deadline
- 5 maps drawn by NDC based on community input and public map concepts
 - 2 new maps 120 and 121 based on direction received on 10/9
- □ Maps available for public viewing:
 - PDFs on city website
 - Online viewer
 - Paper copies available





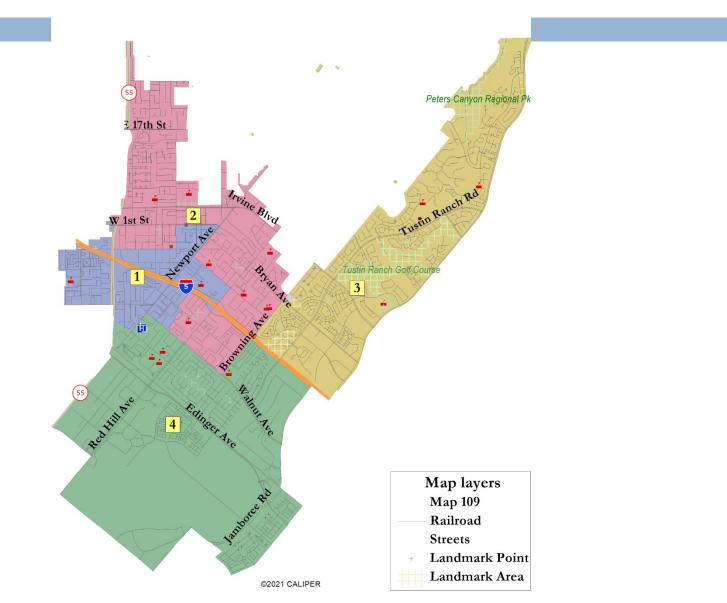
Other Maps Received On Time



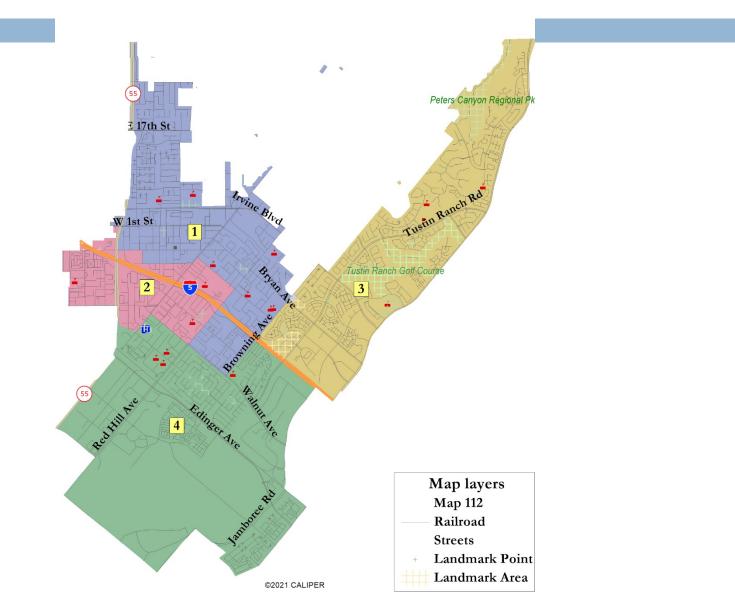


Population-Balanced Maps

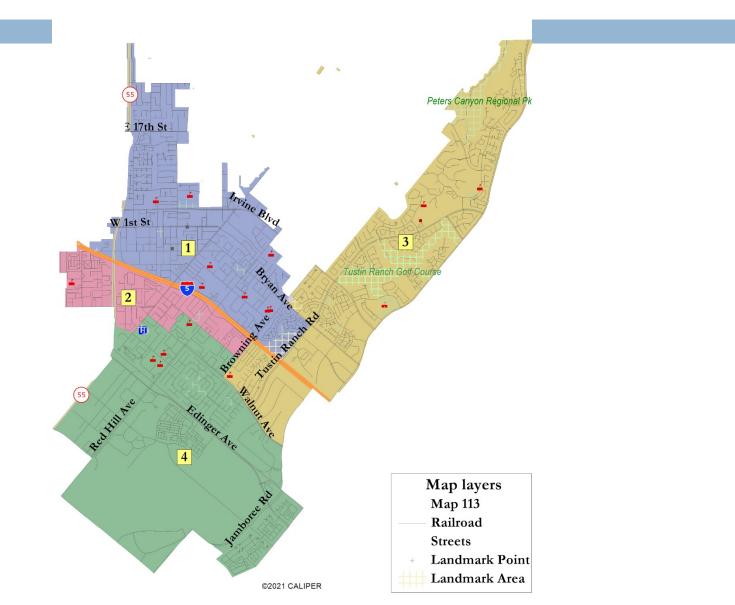




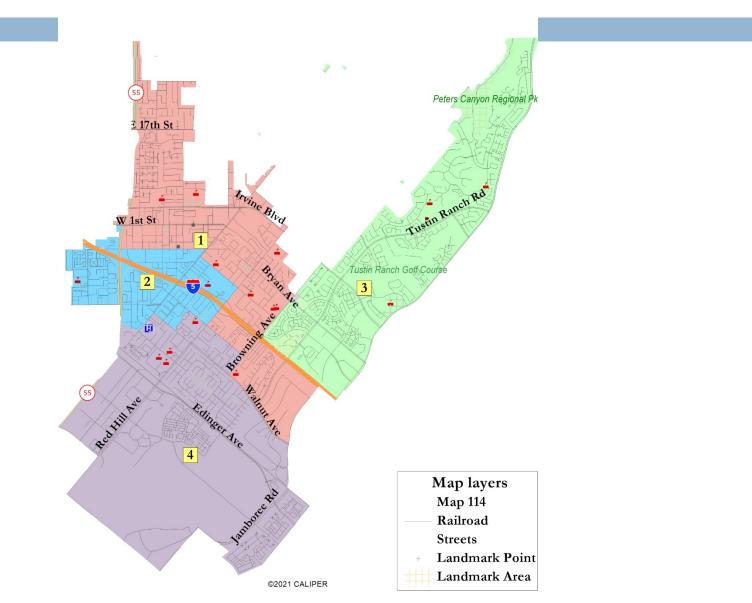






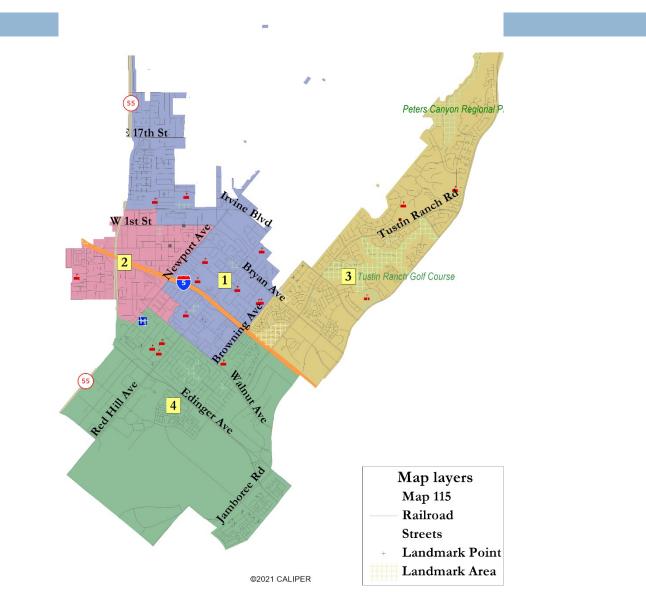






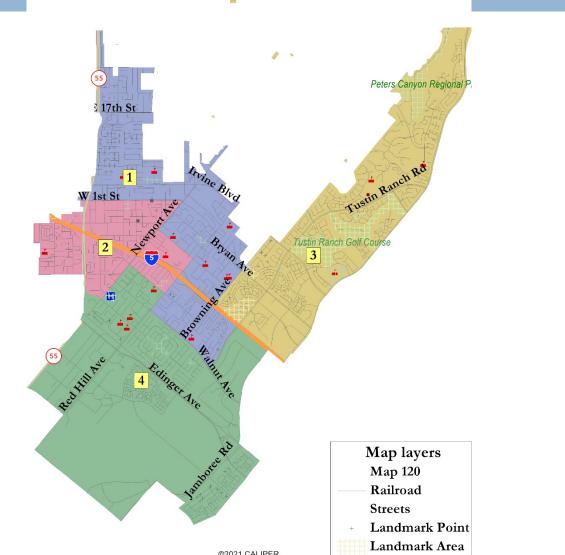


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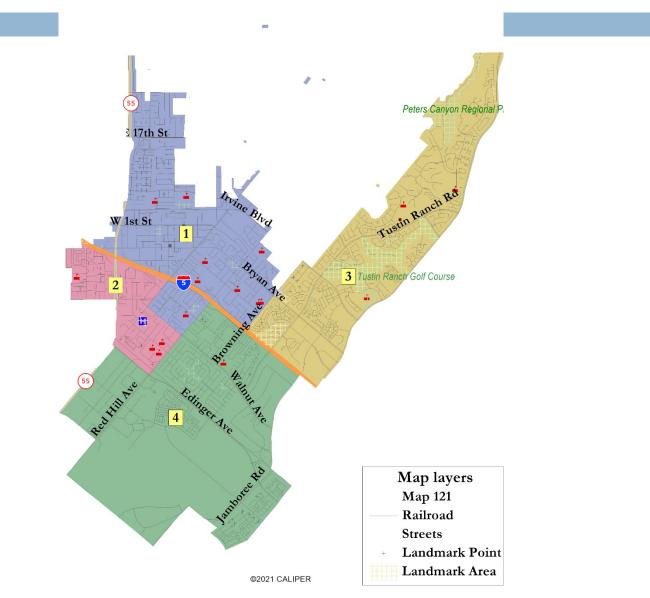


Oct 25, 2021











Map Comparison Table

Map	109	112	113	114	115	120	121
Total	4.01%	5.17%	8.70%	2.76%	3.17%	3.68%	8.58%
Deviation							
Highest	60% (D1)	58% (D2)	60% (D2)	59% (D2)	57% (D2)	57% (D2)	54% (D2)
Latino CVAP							
Highest Asian	35% (D4)	34% (D3)					
CVAP	34% (D3)	34% (D3)	32% (D3)	34% (D3)	34% (D3)	34% (D3)	32% (D4)
Districts	D1 & D2	D1 & D2	D3	D1 & D2	D1 & D2	D1 & D2	D1
crossing I-5							







Election Year Sequencing

- Once a map is chosen, each district must be assigned an initial election year
- A move to by-district elections cannot shorten the term of a current Representative
- Districts come up for election as current terms end (no change in the number of elections in a given year)
- Any other combination results in the wrong number of people on the dais
- □ The Mayor counts as one of the five positions that must be assigned an election year

Tustin must place **two** districts on the 2022 election cycle and **three** in 2024

C'Representation ASAP' Goal Conflict

- □ Traditionally under-represented areas generally want to hold the by-district election in their new district as soon as possible.
 - When the next election is a Presidential election (as was the case when Elections Code Section 10010(b) was written in 2016), this makes the decision easy.
 - When the next election is a Gubernatorial election (as it is now), this may conflict with the goal of enhancing the ability of a historically low-turnout area to elect their preferred candidate.
- Historically low-turnout areas tend to have more extreme turnout differences between gubernatorial and presidential election years
 - The degree of impact is correlated with other factors such as income and immigration status, leading to the greatest impacts on the most under-represented communities.
- The "next election" is a one-time event, but assigning an area to a Gubernatorial or a Presidential election is essentially a permanent decision.
 - Once someone is elected from that area, future post-census redistrictings generally keep the district on the same election cycle as the local representative.
 - With low turnout in midterm election cycles, a district could repeatedly fail to perform



Assigning Election Years

□ Sequencing Goals:

- Elections Code Section 10010 (b):
 - "In determining the final sequence of the district elections . . . the governing body shall give special consideration to the purposes of the California Voting Rights Act of 2001, and it shall take into account the preferences expressed by members of the districts."
- Enhance historically under-represented areas' ability to elect their preferred candidate(s)
- Provide historically under-represented areas representation sooner rather than later
 - This goal can conflict with the previous goal when the first by-district elections fall in a gubernatorial election year
- Do not arbitrarily block voters from opportunity to re-elect a current Representative



Representation in "Vacant" Districts

- Representatives up for re-election in the later election year remain "at-large" representatives until the later election year, representing (and subject to recall by) the entire jurisdiction.
- The residents of any district assigned to a later-year election remain represented by the at-large, later-year representatives.



Re-Election Impacts

	Representative Resides in 2022 district	Representative Resides in 2024 District
Representative's Term Ends in 2022	Representative can run for re-election in the district at end of current term.	Representative leaves office at end of term. Representative can run for the office two years later, though not as an incumbent.
Representative's Term Ends in 2024	 (Option 1) Representative leaves office at end of term, and could run again two years later (in 2026), though not as an incumbent. (Option 2) Representative runs for by-district seat in 2022. If elected, resigns at-large seat (leaving a 2-year vacancy in the at-large seat) and is sworn into by-district seat. If unsuccessful, remains in office until 2024 end of current at-large term. * 	Representative can run for re-election in the district at end of current term.

* There is an unresolved legal question whether the representative must resign to run mid-term, or can run and wait to see if he/she wins before resigning.



Sequencing Impacts on Council

National Demographics Corporation

Map	1	2	3	4
109	Vacant	Gomez	Clark	Cooper, Gallagher, & Lumbard
112	Gomez	Vacant	Clark	Cooper, Gallagher, & Lumbard
113	Gomez	Vacant	Clark & Cooper	Gallagher & Lumbard
114	Gomez & Cooper	Vacant	Clark	Gallagher & Lumbard
115	Gomez	Vacant	Clark	Cooper, Gallagher, & Lumbard
120	Gomez & Cooper	Vacant	Clark	Gallagher & Lumbard
121	Gomez	Vacant	Clark	Cooper, Gallagher, & Lumbard

Current Term End Date: 2022 – Mayor pro tem Lumbard, Councilmember Cooper 2024 – Mayor Clark, Councilmembers Gomez and Gallagher



Discussion & Hearing

□ Next Steps:

- 1. Conduct a public hearing to receive public input regarding selection of a district map and the sequence of district elections
- 2. Approve a motion to select a district map and determine the sequence of district elections
- 3. Approve a motion to introduce and have first reading of the ordinance adopting by-district elections

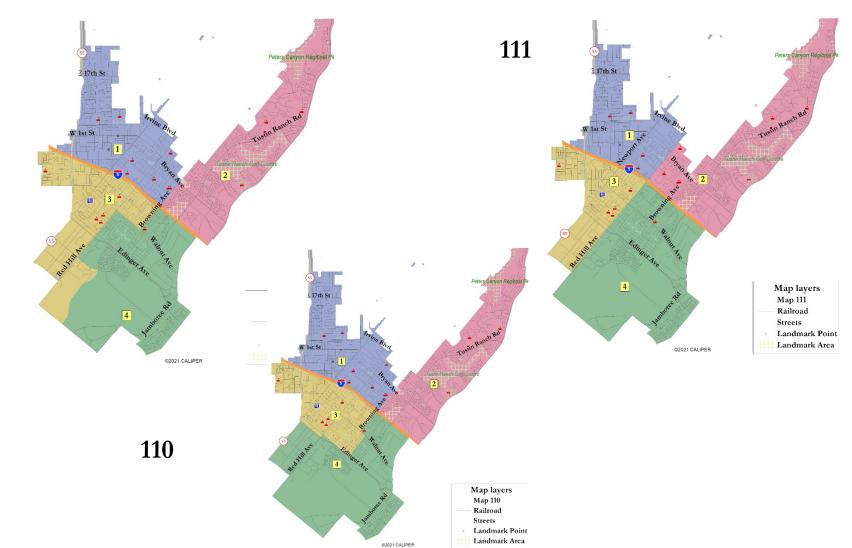






Not Balanced Maps: Quadrants

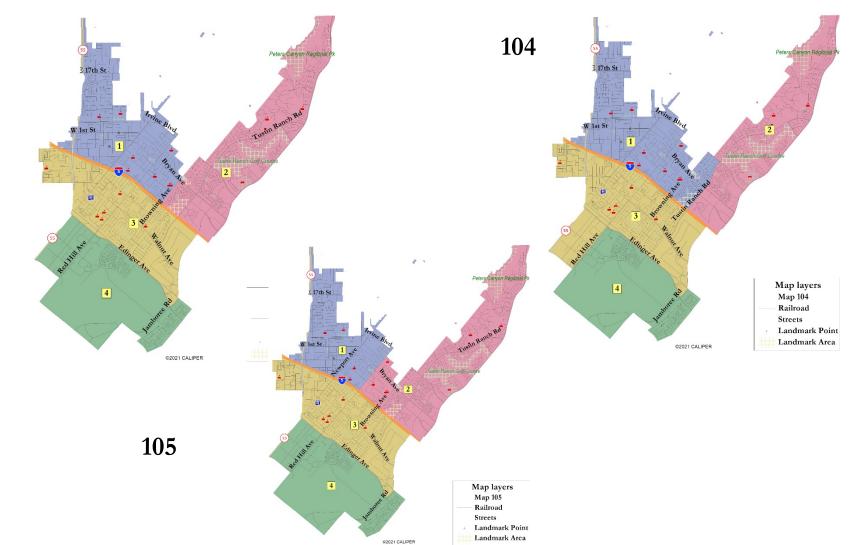
101





Not Balanced Maps: Freeway

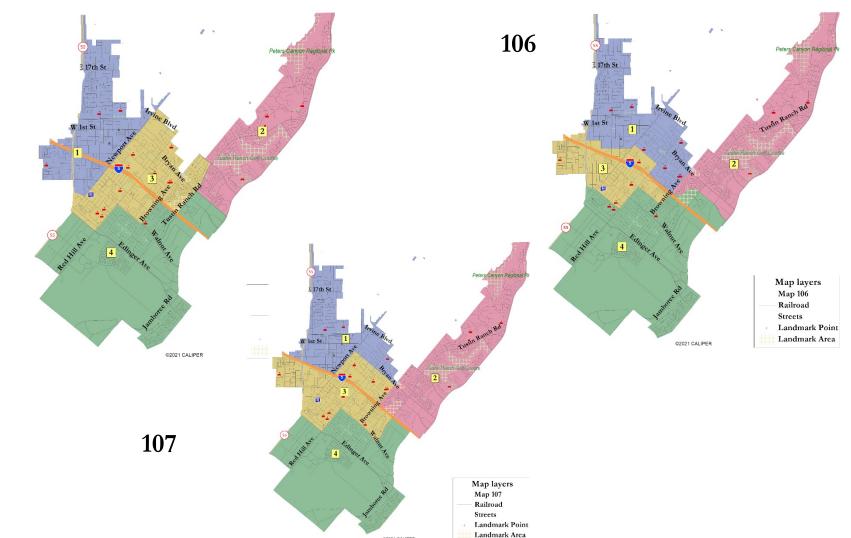
103





Not Balanced Maps: Other

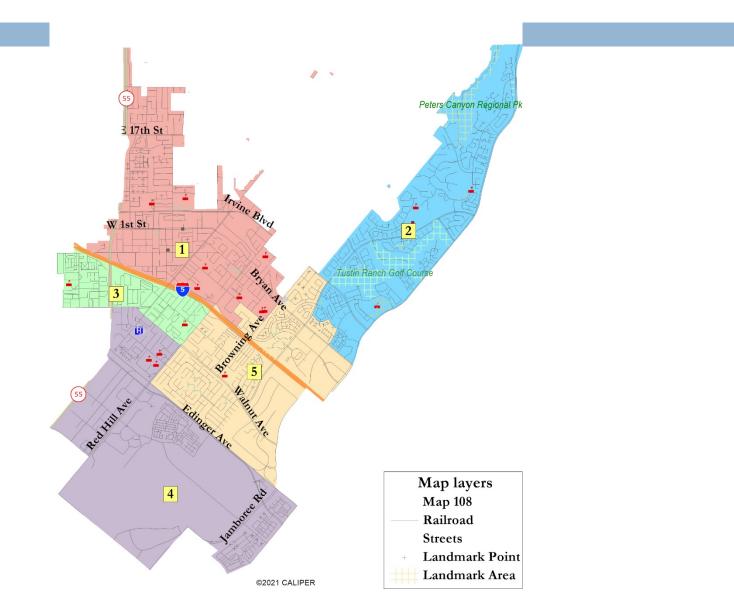
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